## LEGISLATIVE ANALYSIS AND PUBLIC POLICY ASSOCIATION

# HOME-GENERATED SHARPS COLLECTION AND DISPOSAL: SUMMARY OF STATE LAWS

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# HOME-GENERATED SHARPS: STATEWIDE LAWS AND REGULATIONS ADDRESSING COLLECTION AND DISPOSAL

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#### SUMMARY

During any one year in the United States, an estimated nine million sharps users administer over three billion injections outside of healthcare facilities. "Sharps" include items such as needles, syringes, lancets, auto-injectors, and infusion sets. Sharps are used by individuals at home to manage a variety of medical conditions, including allergies, arthritis, cancer, diabetes, hepatitis, HIV/AIDS, infertility, migraines, multiple sclerosis, osteoporosis, blood clotting disorders, and psoriasis.<sup>1</sup> The improper disposal of sharps, such as discarding them uncovered in trash/recycling or flushing down the toilet, can lead to significant injuries to family members and solid waste workers, both in terms of needle sticks and exposure to disease.

There are no federal requirements placed on the disposal of home-generated sharps waste.<sup>2</sup> The U.S. Food and Drug Administration (FDA) recommends that used sharps be placed in a "sharps disposal container," made of puncture-resistant plastic and a tight fitting, puncture-resistant lid. Once containerized, the FDA suggests that consumers research their respective local sharps disposal options by consulting websites of (or calling) the local health department or solid waste disposal services.<sup>3</sup> Similar suggestions are offered by the U.S. Environmental Protection Agency.<sup>4</sup>

The Legislative Analysis and Public Analysis Association (LAPPA) undertook a recent analysis to determine the current status of statewide laws and regulations addressing the collection and disposal of home-generated sharps waste. The results of LAPPA's analysis are presented here. The hope in creating this document is that it can serve as a starting point for jurisdictions that wish to implement or amend statewide sharps disposal laws. Please note that this analysis reviews only statewide statutes and regulations and not city- or county-level ordinances directing disposal. Also, in this analysis LAPPA did not review disposal requirements contained within state-authorized syringe exchange programs; however, used syringes generated by consumers through those programs: (1) are subject to the disposal restrictions identified; and (2) could be disposed of pursuant to disposal programs identified.

<sup>&</sup>lt;sup>1</sup> SafeNeedleDisposal.org, *Fact Sheet* (November 6, 2017), available at <u>https://safeneedledisposal.org/wp-content/uploads/2017/11/Sharps-Fact-Sheet-11.6.17.pdf</u>. SafeNeedleDisposal.org was formed in 2002 as The Coalition for Safe Community Needle Disposal (Coalition). In 2014, the non-profit NeedyMeds assumed management of the Coalition. According to its website, SafeNeedleDisposal remains an active project of NeedyMeds.

<sup>&</sup>lt;sup>2</sup> Product Stewardship Institute, *Product Stewardship Action Plan for Medical Sharps* (June 2008), 16.

<sup>&</sup>lt;sup>3</sup> U.S. Food and Drug Administration, *Safely Using Sharps (Needles and Syringes) at Home, at Work and on Travel* (August 30, 2018), <u>https://www.fda.gov/medical-devices/consumer-products/safely-using-sharps-needles-and-</u>syringes-home-work-and-travel.

<sup>&</sup>lt;sup>4</sup> U.S. Environmental Protection Agency, *Protect Yourself, Protect Others, Safe Options for Home Needle Disposal*, EPA530-F-06-014 (June 2006), available at <u>https://www.epa.gov/sites/production/files/2016-02/documents/med-home 0.pdf</u>.

LAPPA's primary conclusions from the analysis of jurisdiction-wide laws and regulations in the 50 states and District of Columbia addressing the collection and disposal of home-generated sharps waste are as follows, as of January 2023:

- Fifteen states have statewide laws or regulations that expressly address home-generated sharps disposal (Arizona, California, Colorado, Illinois, Louisiana, Massachusetts, Minnesota, Mississippi, New Hampshire, New Jersey, New York, Oregon, Rhode Island, Washington, Wisconsin);
- Six of the eight states that the Safe Needle Disposal project identifies as having "readily available" sharps collection/disposal programs<sup>5</sup> have statewide laws or regulations (California, Massachusetts, Mississippi, New Jersey, New York, Wisconsin);
- Two states with readily available disposal options do not have statewide laws or regulations governing those programs (Florida, Michigan);
- California is the only state that has enacted a manufacturer stewardship law that encompasses home-generated sharps;
- Seven states either prohibit the mixing of home-generated sharps with trash/recycling or require sharps to be containerized before disposal (California, Illinois, Louisiana, Massachusetts, Minnesota, Oregon, Washington);
- In six states, the laws provide for an education program about proper home-generated sharps disposal but do not address collection/disposal programs (Arizona, Illinois, Louisiana, Minnesota, New Hampshire, Rhode Island);
- Five states mandate that certain disposal locations be offered to consumers or that local authorities develop programs (California, Colorado, Massachusetts, New Jersey, New York), although the mandatory programs are not yet implemented in two (California, Colorado); and

The remainder of this document provides a jurisdiction-by-jurisdiction review of applicable statewide law and/or regulations. Although neither Connecticut, Florida, nor Michigan have enacted jurisdiction-wide laws or regulations, they are included in the analysis based upon the conclusions above.

The goal of this research document is to provide accurate and complete information that is free of omissions. If you believe that this document contains misinformation or errors, please email LAPPA at <u>info@thelappa.org</u>.

<sup>&</sup>lt;sup>5</sup> SafeNeedleDisposal.org, *Disposal Options* (undated), <u>https://safeneedledisposal.org/sharps-management/management-and-disposal/</u>.





	ARIZONA
Statute(s) and regulation(s)	<ul> <li>A.R.S. § 36-123.01 ("Drug disposal education and awareness; controlled substances; public-private partnership; fund").</li> <li>A.R.S. § 9–500.45 ("Drug disposal programs; business assessments prohibited; restrictions; state preemption; definition"). [Originally numbered A.R.S. § 9–500.42; later renumbered.]</li> <li>A.R.S. § 11–269.22 ("Drug disposal programs; business assessments prohibited; restrictions; state preemption; definition").</li> </ul>
Initial effective date(s)	All three statutes were first enacted on April 17, 2018 as part of House Bill 2558 (2018 Arizona Laws Chapter 245). The statutes took effect on August 3, 2018.
Term(s) used	Needles, sharps
Substantive amendment(s) to law(s)	None.
Type of program	Educational program; express prohibition against cities or counties creating mandatory disposal programs.
Description of program	Under these Arizona statutes, a "drug disposal program" is defined to include "needles or sharps that are no longer wanted by the owner or that have been abandoned or discarded or are intended to be abandoned or discarded by the owner." Section 36-123.01 requires the Arizona Department of Health Services (Department) to "enter into a public-private partnership to develop and education and awareness program" addressing, among other things, the disposal of home-generated medical sharps. This program may include a web-based resource that "[d]escribes appropriate disposal methods for needles and sharps and location sites providing for disposal of needles and sharps." The section also establishes the "drug disposal education and awareness fund" administered by the Department. According to the Department's fiscal year 2021 budget request, <sup>6</sup> the fund received donations of \$10,000 during fiscal year 2019 that remain available for disbursement. Sections 9-500.45 and 11-269.22 differ only in applicability; the former to a "city or town" and the latter to a county. These provisions prevent localities from: (1) imposing a tax, fee, assessment or charge on any consumer or business owner to establish a

<sup>&</sup>lt;sup>6</sup> <u>https://azdhs.gov/documents/operations/financial-services/azdhs-budget-request-fy-21.pdf.</u>

	ARIZONA
Description of program (continued)	program. The statutes allow localities to use general funds to operate programs, but otherwise expressly preempt additional local regulation.
Proposed legislation 2022-2023	None.

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CALIFORNIA		
Statute(s)	<ul> <li>CAL.BUS. &amp; PROF.CODE § 4147 ("Disposal requirements; illegal disposal at certain locations; misdemeanor; exception").</li> <li>CAL.HEALTH &amp; SAFETY CODE § 25218.13 ("Operation as homegenerated sharps consolidation point; definitions").</li> <li>CAL.HEALTH &amp; SAFETY CODE § 117671 ("Home-generated sharps waste").</li> <li>CAL.HEALTH &amp; SAFETY CODE § 117750 ("Sharps container").</li> <li>CAL.HEALTH &amp; SAFETY CODE § 117904 ("Home-generated sharps waste; consolidation points; requirements; tracking documents").</li> <li>CAL.HEALTH &amp; SAFETY CODE § 118147 ("Home-generated sharps waste; consolidation points; requirements; tracking documents").</li> <li>CAL.HEALTH &amp; SAFETY CODE § 118147 ("Home-generated sharps waste; acceptance; consolidation; conditions").</li> <li>CAL.HEALTH &amp; SAFETY CODE § 118225 ("Sharps waste; methods for rendering noninfectious; disposal").</li> <li>CAL.HEALTH &amp; SAFETY CODE § 118286 ("Home-generated sharps waste; appropriate containers for collection and transportation; allowed management facilities").</li> <li>CAL.PUB.RES.CODE § 41502 ("City household hazardous waste; program for safe collection, treatment, and disposal of sharps waste").</li> <li>CAL.PUB.RES.CODE § 41512 ("County household hazardous waste; program for safe collection, treatment, and disposal of sharps waste").</li> <li>CAL.PUB.RES.CODE § 42030 to 42036.4 (collectively titled "Pharmaceutical and Sharps Waste Stewardship").</li> <li>CAL.PUB.RES.CODE §§ 47115 to 47116 (collectively titled "Home-generated Sharps Waste Collection").</li> </ul>	
Initial effective date(s)	<ul> <li>CAL.HEALTH &amp; SAFETY CODE §§ 117904 118147, 118225 and 118285, first enacted in 1995 and effective on January 1, 1996 (1995 California Laws Chapters 415 and 877);</li> <li>CAL.BUS. &amp; PROF.CODE § 4147, CAL.HEALTH &amp; SAFETY CODE § 25218.13, and Cal.Pub.Res.Code §§ 40190.5, 41502, 41512, first enacted in 2004 and effective on January 1, 2005 (2004 California Laws Chapters 157 and 608);</li> <li>CAL.HEALTH &amp; SAFETY CODE §§ 117671 and 118286, first enacted in 2006 and effective on January 1, 2007 (2006 California Laws Chapter 64);</li> <li>CAL.PUB.RES.CODE §§ 47115 to 47116, first enacted in 2009 and effective on January 1, 2010 (2009 California Laws Chapter 591);</li> </ul>	

	<u>CALIFORNIA</u>
Initial effective date(s) (continued)	<ul> <li>CAL.HEALTH &amp; SAFETY CODE § 117750, first enacted in 2014 and effective on January 1, 2015 (2014 California Laws Chapter 564) and</li> <li>CAL.PUB.RES.CODE §§ 42030 to 42036.4, first enacted September 30, 2018 through Senate Bill 212 (2018 California Laws Chapter 1004) and effective January 1, 2019.</li> </ul>
Term(s) used	Sharps, home-generated sharp waste
Substantive amendment(s) to law(s)	None.
Type of program	State-authorized collection programs managed by localities at designated household hazardous waste facilities and home-generated sharps consolidation points; express prohibition against disposing sharps in trash or recycle; sharps collection stewardship program managed by manufacturers of pharmaceutical drugs and sharps forthcoming.
Description of program	CAL.HEALTH & SAFETY CODE § 118286 provides a three-part framework for treatment of home-generated sharps waste in California. First, a person may not "knowingly" place home- generated sharps waste in any container used for solid waste, green waste, or recycling. "Home-generated sharps waste" is defined in CAL.HEALTH & SAFETY CODE § 117671 as "hypodermic needles, pen needles, intravenous needles, lancets, and other devices that are used to penetrate the skin for the delivery of medications derived from a household, including a multifamily residence or household." It is also illegal under CAL.BUS. & PROF.CODE § 4147 to discard a hypodermic needle or syringe "upon the grounds of a playground, beach, park, or any public or private elementary, vocational, junior high, or high school." Second, sharps waste must be transported in a "sharps container," defined in CAL.HEALTH & SAFETY CODE § 117750 as "a rigid puncture-resistant container used in patient care or research activities meeting the standards of, and receiving approval from, the United States Food and Drug Administration as a medical device used for the collection of discarded medical needles or other sharps." Third, there are four approved methods for collection of home- generated sharps: (1) drop off at a "home-generated sharps consolidation point," a location that meets the requirements in CAL.HEALTH & SAFETY CODE § 117904; (2) drop off at "household hazardous waste facility" that chooses to operate a home-generated

CALIFORNIA		
Description of program (continued)	sharps consolidation point; (3) drop off at a medical waste generator's facility (i.e., hospital or doctor's office) that chooses to accept home-generated sharps waste; or (4) using a "medical waste mail-back container" approved by the United States Postal Service.	
	CAL.PUB.RES.CODE §§ 40190.5, 41502 and 41512 allow cities and counties to include programs for the safe collection, treatment, and disposal of home-generated sharps waste as part of their proposal for handling household hazardous waste. Such programs can include designating collection stations within the locality and educating consumers about proper disposal methods.	
	Under CAL.PUB.RES.CODE §§ 47115 to 47116, a pharmaceutical manufacturer that sells or distributes medication that is intended to be self-injected at home must submit a plan annually to the state department of resources recycling and recovery that "describes how the manufacturer supports the safe collection and proper disposal of the waste devices" and post the plan on its website.	
	In September 2018, California enacted a statewide pharmaceutical drug and sharps stewardship law. Under the law, "covered entities" (manufacturers or distributors of a "covered product," which includes "a covered drug or home-generated sharps waste") must establish a stewardship program on its own or as part of a group for the collection and disposal of drugs and sharps. A stewardship plan for home-generated sharps waste must meet the requirements specified in CAL.PUB.RES.CODE § 42032.2(d). These requirements include, among other things: (1) demonstrating adequate funding for all administrative and operational costs of the stewardship program, to be borne by covered entities; (2) providing a handling, transport, and disposal system, at no cost to the consumer; (3) maintaining a website and telephone number for to provide information, including disposal options, and to receive requests for sharps waste containers from consumers; and (4) providing a mail-back program that is initiated by distribution of a sharps waste container and mail-back materials (postage prepaid) at the point of sale at no cost to the consumer. The Department of Resources, Recycling and Recovery has until January 1, 2021 to adopt implementing regulations. The Safe Needle Disposal project identifies California as one of eight states where sharps collection/disposal sites are "readily available" to consumers.	
Proposed legislation 2022-2023	None.	

<u>COLORADO</u>		
Statute(s)	• C.R.S.A. § 25-15-328 ("Household medication take-back programcollection and disposal of medication injection devices- -creationliabilitydefinitionscash fund—rules"). In particular, subsections 3(b) and 5(b) of the statute relate to "medication injection devices."	
Initial effective date(s)	• Senate Bill 19-227 (2019 Colorado Laws Chapter 273) added subsections (3)(b) and (5)(b) to C.R.S.A. § 25-15-328 effective May 23, 2019. Prior to this addition, the statute did not reference home-generated sharps.	
Term(s) used	Medical injection devices, household sharps	
Substantive amendment(s) to law(s)	None	
Type of program	Statewide household medication take-back program expanded to include "medication injection devices" beginning in fiscal year 2020-21.	
Description of program	The state Department of Public Health and Environment (Department), Division of Environmental Health and Sustainability (DEHS) is conducting an active stakeholder process to develop implementing regulations. <sup>7</sup> As of mid-October 2019, DEHS has posted a first draft of proposed regulations and scheduled the first of several stakeholder meetings. In 2014, the Colorado legislature directed the Department to establish a household medication take-back program (take-back program) to collect and dispose of unused household medications. As of June 2019, this statewide program encompasses 158 collection sites spread out over 60 of Colorado's 64 counties. Presently, needles, syringes, and other sharps are not part of the program. <sup>8</sup> Enacted in May 2019, Senate Bill 19-227 in part expands the take- back program "to implement a process for the safe collection and disposal of needles, syringes, and other devices used to inject medication." Specifically, the statute: (1) directs the general assembly to appropriate money from the general fund to the Department, beginning in fiscal year 2020-21; and (2) directs the Department to use the appropriated money to implement the expansion. The statute does not define the term "medication injection device."	

<sup>&</sup>lt;sup>7</sup> More information can be found at the DEHS active stakeholder process website, <u>https://www.colorado.gov/pacific/cdphe/dehs-active-stakeholder-processes</u>.

<sup>&</sup>lt;sup>8</sup> Colorado Household Medication Take-Back Program, Sharps Rules Committee Meeting Notes (July 31, 2019), https://drive.google.com/file/d/1Ia3QV6R8VoV\_7OYv2WNZVIyeTRBI7yEI/view.

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	<u>COLORADO</u>		
Description of program (continued)	The bill's fiscal note states that the state anticipates 103 new collection sites for sharps, a number which assumes a new collection site in each state county as well as an additional 39 sites to ensure one collection site per 100,000 state residents. The four-year budget for the program is \$585,400, with an anticipated annual ongoing collection cost of \$169,000.		
	Draft regulations (dated October 2019) use the phrase "household sharps," defined as "used blood-sampling lancets and used needles and needle-containing devices that inject medications including syringes, auto injectors, and injection cartridges."		
Proposed legislation 2022-2023	None.		

<u>CONNECTICUT</u>		
Statute(s)	<ul> <li>CONN. GEN. STAT. ANN. § 22a-209c (West)("Biomedical Waste. Disposal Requirements")</li> </ul>	
Initial effective date(s)	• July 1, 1994.	
Term(s) used	Sharps	
Substantive amendment(s) to law(s)	None.	
Type of program	Allows for the disposal of sharps at municipal waste sites.	
Description of program	Biomedical waste which has been treated in accordance with the provisions of this section and which has been rendered unrecognizable may be disposed of as municipal solid waste. Sharps shall be rendered unrecognizable prior to disposal in accordance with regulations adopted pursuant to section 21a-66.	
Proposed legislation 2022-2023	None.	

<u>FLORIDA</u>	
Statute(s)	None
Initial effective date(s)	None
Term(s) used	NA.
Substantive amendment(s) to	None.
law(s)	
Type of program	County-based collection programs throughout Florida.
Description of program	Although there is no standardized, statewide home generated sharps disposal program in Florida, many Florida counties manage local programs. <sup>9</sup> According to the Florida Department of Health, "these programs provide strategically-located sites where residents can drop off a container filled with needles and at many sites, receive a new container at minimal or no cost." <sup>10</sup> The Safe Needle Disposal project identifies Florida as one of eight states where sharps collection/disposal sites are "readily available" to consumers.
Proposed legislation 2022-2023	None.

<sup>&</sup>lt;sup>9</sup> Product Stewardship Institute, *Product Stewardship Action Plan for Medical Sharps* (June 2008), 18 ("While there is no disposal ban for medical sharps in Florida, the state has one of the more comprehensive sharps collection programs in the country. Over 40 counties have collection programs for home-generated sharps. County programs vary, but all have locations where individuals can drop off and pick up sharps containers free or for a small fee."). *See also* Florida Health, *Needle Collection Programs*, <u>http://www.floridahealth.gov/environmental-health/biomedical-waste/needle-collection-programs.html</u>.

<sup>&</sup>lt;sup>10</sup> Florida Health, Home Management of Sharps, <u>http://www.floridahealth.gov/environmental-health/biomedical-waste/home-management-of-sharps.html</u>.

ILLINOIS	
Statute(s)	<ul> <li>20 ILCS 2310/2310-252 ("Guidelines for needle disposal; education").</li> <li>415 ILCS 5/3.458 ("Sharps collection station").</li> <li>415 ILCS 5/56.1 ("Acts prohibited").</li> </ul>
Initial effective date(s)	• Sections 20 ILCS 2310/2310-252, 415 ILCS 5/3.458, and the relevant part of 415 ILCS 5/56.1 were enacted together, effective in August 2005 by Illinois Public Acs 94-641. Effective July 20, 2015, Senate Bill 793 (Illinois Public Act 99-82) amended portions of 20 ILCS 2310/2310-252 and 415 ILCS 5/56.1 to prohibit mixing household sharps waste with other items intended to be recycled.
Term(s) used	Home-generated sharps
Substantive amendment(s) to law(s)	None.
Type of program	Educational program; express prohibition against mixing home- generated sharps with recyclable materials.
Description of program	Section 20 ILCS 2310/2310-252 requires the Illinois Department of Public Health, in cooperation with the Illinois Environmental Protection Agency, to "create guidelines for the proper disposal of hypodermic syringes, needles, and other sharps used for self- administration purposes" that are consistent with federal guidelines and "promote flexible and convenient disposal methods." The Department must also develop educational materials about sharps disposal and distribute the materials to pharmacies and the public. Pursuant to 415 ILCS 5/56.1(A)(k) and (l), it is illegal for a person: (1) to "knowingly mix" household sharps with materials intended to be collected as recyclables; or (2) to "knowingly place" household sharps into a container intended for recyclable collection. Section 415 ILCS 5/3.458 defines the term "sharps collection station" as a designated area at certain facilities (including hospitals, treatment centers, physician's offices, and pharmacies) where "medical household waste containing medical sharps" are collected.
Proposed legislation 2022-2023	None.

LOUISIANA	
Statute(s)	• LSA-R.S. 40:4 ("Sanitary Code").
Initial effective date(s)	• Amendments to the statute enacted in July 2007 by 2007 Senate Bill 226 (2007 Louisiana Act 267) added language about sharps disposal, effective August 15, 2007.
Term(s) used	Home-generated sharps
Substantive amendment(s) to law(s)	None.
Type of program	Educational program; requirement that sharps be placed in containers before disposal.
Description of program	Louisiana's sanitary code directs the Louisiana Department of Health to regulate the packaging, storage, treatment, disposal, and transportation of home-generated sharps waste. The regulations must provide for community education and outreach programs about proper handling and disposal methods. "Home-generated sharps waste" is defined as "needles, syringes, and other medical instruments that are capable of puncturing the skin for the delivery of medications derived from a household, including a multifamily residence or household." Pursuant to regulations, the sharps must be encased or "placed in a sharps disposal container of standard manufacture or other similar container of a type approved by the state health officer" and then placed within another bag or rigid container.
Proposed legislation 2022 -2023	None.

<b>MASSACHUSETTS</b>	
Statute(s)	<ul> <li>M.G.L.A. 94C § 27A ("Collection and disposal of spent non- commercially generated hypodermic needles and lancets").</li> <li>M.G.L.A. 111 § 25K ("Educational insert accompanying sale of hypodermic syringes and needles").</li> </ul>
Initial effective date(s)	• Both statutes were first enacted, via House and Senate override of the Governor's veto, on July 13, 2006 as part of House Bill 4176 (2006 Massachusetts Laws Chapter 172).
Term(s) used	Hypodermic syringes, non-commercially generated hypodermic needles
Substantive amendment(s) to law(s)	None.
Type of program	Statewide collection and disposal program; prohibition against disposing home sharps in household waste.
Description of program	Pursuant to state regulation, 105 CMR 480.125 ("Home Sharps"), "home sharps, as well as unopened packages of hypodermic needles and lancets" may not be disposed of in Massachusetts household waste. "Home sharps" are defined as "spent non-commercially generated, hypodermic needles and lancets that have been used or are not in their original, intact, and sealed packaging and that result from personal use or from pets at a residence or outside the home," but do not include those generated by visiting professionals. M.G.L.A. 94C § 27A directs the state's Department of Environmental Protection and the Department of Public Health, in conjunction with other state agencies, to implement a program for the collection and disposal of home sharps. These departments are authorized to work with private companies and non-profit groups to design and implement the program. The sharps collection and disposal program may include: (1) developing a home disposal program; (2) establishing "sharps collection centers" in medical facilities, pharmacies, and other "municipal facilities," including fire and police stations; and (3) developing mail-back programs. The term "sharps collection center" is defined as an identified community location that: (1) provides secure and accessible large collection containers on site; (2) uses collection containers that meet federal Occupational Safety and Health Administration and Department of Transportation standards; (3) accepts sharps from users in smaller "leak-proof, rigid, puncture-resistant and shatterproof containers"; (4) provides a means for users to transfer uncontained sharps into smaller containers at the collection site; (5)

	<b>MASSACHUSETTS</b>	
Description of program (continued)	transports and treats sharps in accordance with state regulations. Additional requirements for the operation of sharps collection centers are found in 105 CMR 480.135 ("Sharps Collection Centers").	
	M.G.L.A. 111 § 25K directs the state Department of Public Health to develop an educational insert to accompany the sale of hypodermic syringes and needles that includes information about "proper hypodermic syringe and needle disposal practices."	
	The Safe Needle Disposal project identifies Massachusetts as one of eight states where sharps collection/disposal sites are "readily available" to consumers.	
	Home-generated sharps are not part of Massachusetts' statewide opioid and benzodiazepine return program funded by drug manufacturers enacted in 2017.	
	105 CMR 480.002 to 105 CMR 480.135 (portion of regulations governing the "Minimum Requirements for the Management of Medical or Biological Waste").	
Proposed legislation 2022-2023	2023 Massachusetts House Docket No. 2682, ("TITLE: An Act relative to preventing overdose deaths and increasing access to treatment.") Provide education on proper disposal of hypodermic needles and syringes.	

MICHIGAN	
Statute(s)	None.
Initial effective date(s)	None.
Term(s) used	NA.
Substantive	NA.
amendment(s) to	
law(s)	
Type of program	NA.
Description of	There is no statewide home-generated sharps disposal program in
program	Michigan. However, the Safe Needle Disposal Project identifies
	Michigan as one of eight states where sharps collection/disposal
	sites are "readily available" to consumers. <sup>11</sup> According to a May
	2019 list published by the state's environmental department, there are approximately 80-90 sharps collection sites in the state, at a mix
	of public-sector and private-sector locations. <sup>12</sup>
Proposed legislation	None.
2022-2023	

<sup>&</sup>lt;sup>11</sup> SafeNeedleDisposal.org, *Disposal Options*, <u>https://safeneedledisposal.org/sharps-management/management-and-</u> disposal/. <sup>12</sup> https://www.michigan.gov/documents/deq/whm-stsw-sharps-collection-list\_196524\_7.pdf.

<u>MINNESOTA</u>	
Statute(s)	<ul> <li>M.S.A. § 116.78 ("Waste management").</li> <li>M.S.A. § 116.835 ("Safe sharps management").</li> <li>M.S.A. § 151.40 ("Possession and sale of hypodermic syringes and needles").</li> </ul>
Initial effective date(s)	<ul> <li>M.S.A. § 116.78 was enacted in June 1989 and effective on January 1, 1990. The prohibition against placing sharps with recyclables was added, effective May 9, 2014, as part of 2014 Senate File 663 (2014 Minnesota Laws Chapter 225).</li> <li>M.S.A. § 116.835 was enacted on April 30, 2010, as 2010 Senate File 1323 (2010 Minnesota Laws Chapter 286) and became effective January 1, 2011.</li> </ul>
Term(s) used	Hypodermic syringe
Substantive amendment(s) to law(s)	None.
Type of program	Educational program by sharps manufacturers and manufacturers of pharmaceuticals intended to be self-injected; manufacturer support for local stakeholder efforts; express prohibition against placing sharps with recyclable materials.
Description of program	Pursuant to M.S.A. § 116.835, a sharps manufacturer or a manufacturer of pharmaceuticals intended to be self-injected must post on its website "a plan that describes how the manufacturer supports the safe collection and proper disposal of the sharps." The plan must disclose how the manufacturer provides for safe collection/disposal, educates consumers about safe disposal, and supports efforts by local stakeholders ( <i>e.g.</i> , retailers, local governments, health care organizations, public health offices, solid waste service providers) to safely dispose of sharps.
	M.S.A. § 116.78 prohibits a person from placing sharps with recyclable materials. Interestingly, the statute exempts home- generated sharps from additional requirements that sharps be placed in puncture-resistant containers, not mixed with other waste material, and not disposed of at facilities where waste is hand- sorted.
	Pharmacies that sell hypodermic needles and syringes must certify to the state commissioner of health "participation in an activity that supports proper disposal of used hypodermic needles or syringes."
Proposed legislation 2022-2023	None.

MISSISSIPPI	
Statute(s)	• MISS. CODE ANN. 49-2-81 to 49-2-87 ("Home-generated Medical Sharps Disposal Act").
Initial effective date(s)	• The four statutes that make up the Home-generated Medical Sharps Disposal Act were first enacted on March 25, 2008, as part of Senate Bill 2730 (2008 Mississippi Laws Chapter 341). The statutes took effect on July 1, 2008.
Term(s) used	Medical sharps
Substantive amendment(s) to law(s)	None.
Type of program	Educational program developed by the state department of environmental quality.
Description of program	The Act, specifically Miss. Code Ann. § 49-2-87, directs the state Department of Environmental Quality to develop and implement a statewide educational program designed to inform the public about safe disposal of home-generated medical sharps and promote such disposal. A "medical sharp" is defined as "a needle, syringe, lancet, or other sharp object used to penetrate the skin for medical testing or for delivery of medication." Pursuant to this law, the state Department of Environmental Quality implemented a voluntary Household Medical Sharps Collection and Disposal Program in 2009 that it manages. As of January 2019, there are 354 drop-off locations located throughout the state. <sup>13</sup> As a result, the Safe Needle Disposal project identifies Mississippi as one of eight states where sharps collection/disposal sites are "readily available" to consumers. <sup>14</sup>
Proposed legislation 2022-2023	None.

 <sup>&</sup>lt;sup>13</sup> Mississippi Department of Environmental Quality, *Mississippi Sharps Collection Program Reaches Milestone* (January 14, 2019), <u>https://www.mdeq.ms.gov/mississippi-sharps-collection-program-reaches-milestone/</u>.
 <sup>14</sup> SafeNeedleDisposal.org, *Disposal Options*, <u>https://safeneedledisposal.org/sharps-management/management-and-disposal/</u>.

NEW HAMPSHIRE	
Statute(s)	• N.H. REV. STAT. § 318:52-c ("Sale of Hypodermic Syringes and Needles").
Initial effective date(s)	• Amendments to § 318:52-c that were enacted in May 2000 and effective January 1, 2001, added disposal language to the statute.
Term(s) used	Hypodermic syringes, needles
Substantive amendment(s) to law(s)	None.
Type of program	Educational program provided by retailers of hypodermic syringes or needles.
Description of program	<ul> <li>N.H. REV. STAT. § 318:52-c allows hypodermic syringes and needles to be sold to persons with oral or written prescriptions for them. At the time of sale, retailers must "provide to each purchaser information regarding the safe disposal of hypodermic syringes or needles, including local disposal locations or a telephone number to call for such information."</li> <li>New Hampshire laws addressing drug return and disposal programs do not cover home-generated sharps. Nevertheless, state regulations governing periodic "take-back" events note that in addition to drug collection boxes, a "bulk sharps disposal container may be provided at each collection event for the disposal of sharps." N.H. Code Admin. R. Jus. 1604.02 ("Standards and Procedures for the Collection Event") was promulgated to help enact this law.</li> </ul>
Proposed legislation 2022-2023	None.

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<u>NEW JERSEY</u>	
Statute(s)	<ul> <li>N.J.S.A. 2C:36-6.1 ("Discarding hypodermic needle or syringe").</li> <li>N.J.S.A. 2C:36-6.2 ("Sale of hypodermic syringe or needle by licensed pharmacies; administrative requirements; resale prohibitions and penalties").</li> <li>N.J.S.A. 13:1E-48.16a ("Adoption of sharps disposal component of district solid waste management plan").</li> </ul>
Initial effective date(s)	<ul> <li>N.J.S.A. 13:1E-48.16a was enacted and became effective on December 19, 2006, as part of Senate Bill 494 (2006 New Jersey Laws Chapter 99).</li> <li>N.J.S.A. 2C:36-6.2 was enacted January 17, 2012 as part of Senate Bill 958 (2011 New Jersey Laws Chapter 183) effective July 15, 2012.</li> <li>N.J.S.A. 2C:36-6.1 was first enacted and became effective on May 3, 1999, as part of Assembly Bill 148 (1999 New Jersey Laws Chapter 90).</li> </ul>
Term(s) used	Sharps disposal, hypodermic syringe
Type of program	Mandatory sharps disposal components of local solid waste management plans; educational programs for buyers of hypodermic needles and syringes.
Description of program	County legislators are directed by N.J.S.A. 13:1E-48.16a to adopt a sharps disposal component to their respective district solid waste management plans that provides for proper and safe disposal. This plan must be adopted in accordance with standards adopted by the state commissioner of environmental protection and involve a work group of persons "who have a demonstrated interest or expertise in the use and disposal of sharps, including, but not limited to, representatives of waste management companies, persons with diabetes, and licensed health care facilities." In addition, the commissioner must provide "such financial assistance as may be available" to counties to implement the sharps disposal components. The Safe Needle Disposal project identifies New Jersey as one of eight states where sharps collection/disposal sites are "readily available" to consumers. <sup>15</sup> As part of the laws governing sales of hypodermic syringes or needles by pharmacies, N.J.S.A. 2C:36-6.2 directs pharmacies to provide information to buyers developed by the state Department of Health that includes safe disposal methods, including local disposal locations or a telephone number to call for that information.

<sup>&</sup>lt;sup>15</sup> SafeNeedleDisposal.org, *Disposal Options*, <u>https://safeneedledisposal.org/sharps-management/management-and-disposal/</u>.

NEW JERSEY	
Description of program (continued)N.J.S.A. 2C:36-6.1 makes it a "petty disorderly persons offense" to discard a hypodermic needle or syringe, in a place accessible to	
Proposed legislation 2022-2023	others, without destroying it first. None.

<u>NEW YORK</u>		
Statute(s)	<ul> <li>N.Y. PUBLIC HEALTH LAW § 1389-dd ("Treatment and disposal of regulated waste").</li> <li>N.Y. PUBLIC HEALTH LAW § 3381 ("Sale and possession of hypodermic syringes and hypodermic needles").</li> <li>N.Y. PUBLIC HEALTH LAW § 3381-a ("Destruction of hypodermic syringes and needles").</li> </ul>	
Initial effective date(s)	Amendments to Public Health Law § 1381-dd enacted in 1993 and effective June 30, 1996, added sharps collection language. Amendments to Public Health Law § 3381 that were enacted in 2000 and effective January 1, 2001 added disposal language to that statute. On October 7, 2021 new language went into effect.	
Term(s) used	Hypodermic needle, Hypodermic syringe	
Substantive amendment(s) to law(s)	None	
Type of program	Mandatory sharps collection sites at hospitals and nursing homes; educational program provided by persons selling or furnishing hypodermic syringes or needles.	
Description of program	The Safe Needle Disposal project identifies New York as one of eight states where sharps collection/disposal sites are "readily available" to consumers. <sup>16</sup> Pursuant to Public Health Law § 1389- dd(4), New York hospitals and nursing homes must accept for disposal home-generated sharps, "including needles, syringes and lancets," so long as the generator placed the sharps into "an approved puncture proof container" before drop off.	
	Public Health Law § 3381 allows hypodermic syringes and needles to be sold or furnished by pharmacies, health care facilities, and health care practitioners. The person selling or furnishing the items must provide an accompanying "safety insert" approved by the commissioner of public health that details, among other things, "proper hypodermic syringe and hypodermic needle disposal practices." The section allows the pharmacy, health care facility, or health care practitioner "to obtain and possess hypodermic needles or syringes for the purpose of disposing of them," so long as the location has registered with the Department of Public Health. Rules and regulations promulgated to implement the section must include a requirement that the pharmacy, health care facility, or health care practitioner "cooperate in a safe disposal of used hypodermic needles or syringes."	

<sup>&</sup>lt;sup>16</sup> SafeNeedleDisposal.org, *Disposal Options*, <u>https://safeneedledisposal.org/sharps-management/management-and-disposal/</u>.

<u>NEW YORK</u>		
Description of	Home-generated sharps are not part of New York's drug take-back	
program (continued)	program funded by drug manufacturers enacted in 2018.	
Proposed legislation	2023 New York Assembly Bill No. 338 (TITLE: Relates to the	
2022-2023	enactment of the Safer Consumption Services Act). Provides	
	education on the safe disposal of hypodermic needles.	

OREGON	
Statute(s) and regulation(s)	<ul> <li>OR. REV. STAT. ANN. § 459.386 (Definitions")</li> <li>OR. REV. STAT. ANN. § 459.388 ("Infectious waste; disposal, storage, and transportation").</li> <li>OR. REV. STAT. ANN. § 459.390 ("Infectious waste; segregation; containment; storage; exemptions")</li> </ul>
Initial effective date(s)	• All three statutes were first enacted by 1989 Oregon Laws Chapter 763.
Term(s) used	Sharps
Type of program	Requirements placed on sharps waste disposal (considered infectious waste).
Description of program	Oregon law does not differentiate between home-generated sharps and sharps generated at health care facilities, as sharps are included within the Oregon law definition of "infectious waste." "Sharps" are defined as "needles, IV tubing with needles attached, scalpel blades, lancets, glass tubes that could be broken during handling and syringes that have been removed from their original sterile containers." Pursuant to O.R.S. § 459.390, sharps (or sharps containers) must: (1) be "segregated from other wastes by separate containment at the point of generation"; (2) be "contained for storage, collection, transportation, and disposal in leakproof, rigid, puncture-resistant, red containers that are taped closed or tightly lidded to prevent loss of the contents; (3) be clearly marked as infectious waste and with prominent warning signs; and (4) not be placed for collection, storage, or transportation in a mobile trash compactor. Prior to disposal at the landfill, sharps must be incinerated, sterilized through pressure-treatment, or treated through another state approved process. OAR 333-056-0030 ("Infectious Waste Treatment") was promulgated to help enact this law.
Proposed legislation 2022-2023	None.

RHODE ISLAND	
Statute(s) and regulation(s)	• R.I. GEN. LAWS § 21-28-4.04 ("Sale of hypodermic syringes and needles and retractable hypodermic syringes and needles").
Initial effective date(s)	• Amendments to § 21-28-4.04 that were enacted in July 2000 and effective September 1, 2000, added disposal language to the statute.
Term(s) used	Hypodermic syringe, needles
Substantive amendment(s) to law(s)	None.
Type of program	Educational program provided by pharmacists selling hypodermic and retractable hypodermic syringes or needles.
Description of program	Section 21-28-4.04, contained within Rhode Island's controlled substances act, allows hypodermic and retractable hypodermic syringes and needles to be sold by pharmacists. At the time of sale, pharmacists must "make available to each purchaser information regarding the safe disposal of hypodermic and retractable hypodermic syringes or needles including local disposal locations or a telephone number to call for that information." Any pharmacy/pharmacist that sells needles or syringes "must certify to the director of the department of health participation in an activity that supports proper disposal." Such activity can include acting as an established cite for the collection of home-generated medical waste. Further regulatory guidance for pharmacists about the information for purchasers, certification of proper disposal, and destruction of waste is in 216-RICR- 20-15-6.3 ("Sale of Hypodermic Needles and Syringes in Licensed Pharmacies").
Proposed legislation 2022-2023	None.

	WASHINGTON	
Statute(s) and regulation(s)	<ul> <li>WASH. REV. CODE ANN. § 70A.228.050 (West)("Residential sharps waste collection")</li> <li>WASH. REV. CODE ANN. § 70A.228.040 (West)("Residential sharps waste disposal")</li> </ul>	
Initial effective date(s)	• These statutes took effect on June 11, 2020.	
Term(s) used	Residential sharps	
Substantive amendment(s) to law(s)	None.	
Type of program	A public or private provider of solid waste collection service may provide a program to collect source separated residential sharps waste containers in conjunction with regular collection services.	
Description of program	A company collecting source separated residential sharps waste containers shall notify the public, in writing, on the availability of this service. Notice shall occur at least forty-five days prior to the provision of this service and shall include the following information: (a) How to properly dispose of residential sharps waste; (b) how to obtain sharps waste containers; (c) the cost of the program; (d) options to home collection of sharps waste; and (e) the legal requirements of residential sharps waste disposal. A person shall not intentionally place unprotected sharps or a sharps waste container into: (a) Recycling containers provided by a city, county, or solid waste collection company, or any other recycling collection site unless that site is specifically designated by a local health department as a drop-off site for sharps waste containers; or (b) cans, carts, drop boxes, or other containers in which refuse, trash, or solid waste has been placed for collection if a source separated collection service is provided for residential sharps waste. The provisions of this section are enforced through local health departments. Violation of this section shall elicit a warning from the health department. On the third violation, the individual will be	
Proposed legislation	charged with a class 3 infraction under state law. None.	
2022-2023		

WISCONSIN		
Statute(s)	None.	
Initial effective date(s)	None.	
Term(s) used	NA.	
Substantive	NA.	
amendment(s) to		
law(s)		
Type of program	NA.	
Description of	The Safe Needle Disposal project identifies Wisconsin as one of	
program	eight states where sharps collection/disposal sites are "readily	
	available" to consumers. <sup>17</sup>	
Proposed legislation	The state's Department of Natural Resources regulations governing the storage and transfer of medical waste provide operating requirements for sharps collections stations. The term "sharps collection station" is not further defined in regulation. The operating requirements include: (1) accepting sharps from waste generators who, individually, generate less than 50 pounds of sharps per month; (2) providing the service on "a not-for-profit and cost-only basis"; (3) storing less than 500 pounds of waste at any one time; and (4) registering the station with the department. Wisconsin law explicitly excludes sharps collection stations from the statewide drug disposal program provided for in W.S.A. § 165.65 ("Drug disposal program").	
Proposed legislation 2022-2023	None.	

<sup>&</sup>lt;sup>17</sup> SafeNeedleDisposal.org, *Disposal Options*, <u>https://safeneedledisposal.org/sharps-management/management-and-disposal/</u>.

### ABOUT THE LEGISLATIVE ANALYSIS AND PUBLIC POLICY ASSOCIATION

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LAPPA produces timely model laws and policies that can be used by national, state, and local public health, public safety, and substance use disorder practitioners who want the latest comprehensive information on law and policy as well as up-to-theminute comparative analyses, publications, educational brochures, and other tools ranging from podcasts to fact sheets. Examples of topics on which LAPPA has assisted stakeholders include naloxone laws, law enforcement/community engagement, alternatives to incarceration for those with substance use disorders, medication-assisted treatment in correctional settings, and the involuntary commitment and guardianship of individuals with alcohol or substance use disorders.

